



Blue Crane Route Municipality (EC102)

*IDP/PMS/ Budget Process Plan
2021/2022*

ABBREVIATIONS

BCRM	BLUE CRANE ROUTE MUNICIPALITY
CA's	CHIEF ACCOUNTANTS
SBDM	SARAH BAARTMAN DISTRICT MUNICIPALITY
CBP	COMMUNITY BASED PLANNING
CEO	CHIEF EXECUTIVE OFFICER
CFO	CHIEF FINANCIAL OFFICER
DPLG	DEPARTMENT LOCAL GOVERNMENT
HOD's	HEAD OF DEPARTMENTS
IDP	INTEGRATED DEVELOPMENT PLAN
IGR	INTERGOVERNMENTAL RELATIONS
LED	LOCAL ECONOMIC DEVELOPMENT
LG	LOGAL GOVERNMENT
MEC	MEMBER OF EXECUTIVE COMMITTEE
MFMA	MUNICIPAL FINANCE MANAGEMENT ACT
MSA	MUNICIPAL SYSTEMS ACT
MTREF	MEDIUM TERM REVENUE EPENDITURE FRAMEWORK
PMF	PERFORMANCE MANAGEMENT FRAMEWORK
SDF	SPATIAL DEVELOPMENT FRAMEWORK
SDBIP	SERVICE DELIVERY BUDGET IMPLEMENTATION PLAN

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1. INTRODUCTION

Section 28 of the Municipal Systems Act, No 32 of 2000 states that:

“Each municipal council, within a prescribed period after the start of its elected term, must adopt a process set out in writing to guide the planning, drafting, adoption and review of its integrated development plan”

Section 29 also requires that the process followed by a municipality to draft its integrated development plan, including its consideration and adoption of the draft plan, must--

- (a) be in accordance with a predetermined programme specifying timeframes for the different steps;*
- (b) through appropriate mechanisms, processes and procedures established in terms of Chapter 4, allow for—*
 - (i) the local community to be consulted on its development needs and priorities;*
 - (ii) the local community to participate in the drafting of the integrated development plan; and*
 - (iii) organs of state, including traditional authorities and other role players to 25 be identified and consulted on the drafting of the integrated development plan;*
- (c) provide for the identification of all plans and planning requirements binding on the municipality in terms of national and provincial legislation; and*
- (d) be consistent with any other matters that may be prescribed by regulation*

The IDP/PMS/ Budget Process Plan have a clear established mechanisms, procedures and processes to ensure proper consultation with the local communities. The process plan points out the manner in which IDP, PMS and Budget processes for 2021/2022 Review will be undertaken in terms of the following:

- The structures that will manage the planning process
- How the public can participate and structures that will be created to ensure this participation
- Time schedule for the planning process
- Who is responsible for what
- How will the process be monitored

1.2. Legal context

The Municipal Finance Management Act, No 56 of 2003 (MFMA) clearly stipulates the time-frames for the IDP and the budget.

Section (21) and (24) of the MFMA requires the budget and IDP schedule (or Process Plan) to be adopted by Council by the end of August, the draft budget and IDP to be tabled before the council in March and final budget and IDP to be adopted by council in May each year.

1.3. Purpose of the Process Plan

The purpose of formulating a Process Plan is to ensure the following:

- Involvement of the local community in the development, implementation and review of the municipality's performance
- To allow the community to participate in the setting of appropriate key performance indicators and performance targets for the municipality
- To depict and commit on time frames for smooth running and sequence of activities
- Cost estimates with dedicated involvement from specific role players in the municipality

The Process Plan therefore aims to address the following aspects:

- Distribution of roles and responsibilities in the IDP, PMS and Budget Processes
- Organisational Structures / Institutional Arrangements for the IDP Process
- Action Plan with time frames and resource requirements
- Mechanisms and procedures for community and stakeholder participation
- Mechanisms and procedures for alignment
- Binding plans and planning requirements from provincial and national level
- Cost estimate for the planning process
- Performance Management System

1.4. Elements of IDP/Budget Review?

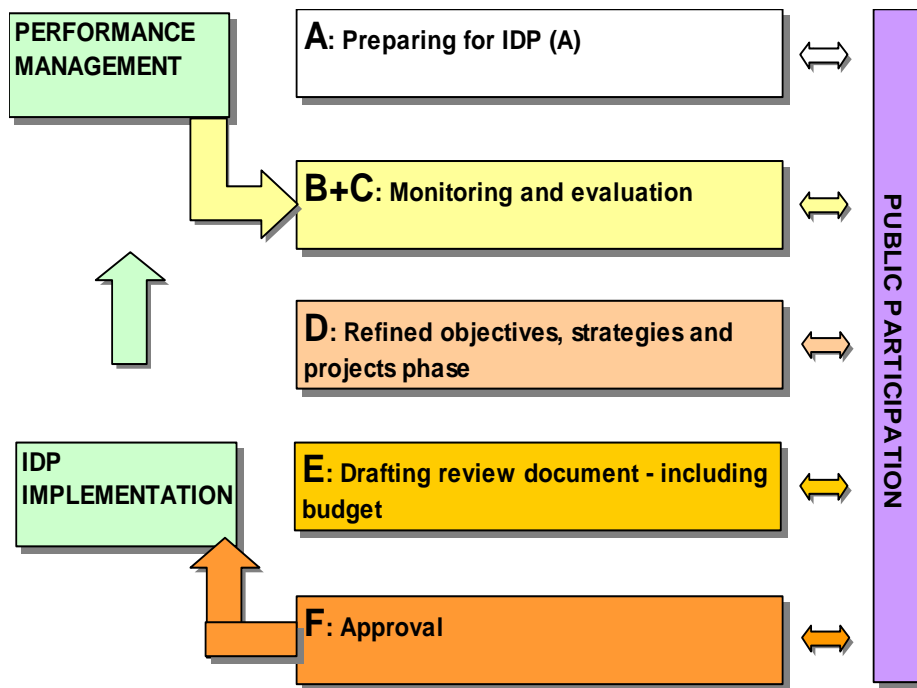
The review process will address, amongst other things, the following:

- The incorporation of MEC's comments
- Consideration and inclusion of any new information;
- Areas requiring attention not addressed during the review of the previous IDP;
- Alignment of the districts and local municipalities' priorities and plans and budgets;
- Alignment of budget , sector plans/ programmes of provincial sector government departments with the districts and local municipality plans;
- The inclusion of outstanding and reviewed Sector Plans/Strategies;
- Ward Based Planning;
- The inclusion of an Organizational Score Card;
- Refined objectives and strategies;
- Refined programs and projects;
- Reviewed Financial Plan and Financial Strategies to improve the current financial situation;
- Three-year capital programme;
- Past year's performance and audit outcome
- Incorporate Back to Basics, alignment with National Development Plan and Provincial Development Plan /SDGs
- Mscoa alignment

2. METHODOLOGY

The process to be undertaken is based on IDP guidelines. The process will ensure that each phase complied with the required legislation and municipal needs and is within the municipality's available financial and human resources.

The process reflected in the diagram below represents a continuous cycle of planning, implementation and review. Implementation commences after the Municipal Council adopts the IDP and Budget.



3. ORGANISATION STRUCTURE (MECHANISMS)

The Municipality recognises the legal prescriptions in as far as community consultation is concerned. In essence, the three processes necessitating synergised community consultation the IDP process, the Budgeting process and the Performance Management implementation process.

In order to ensure smooth and well-organized IDP, PMS and Budget Review processes for 2021/2022 financial year, the municipality has identified role players to assist and inform the development process as well as the roles and responsibilities attached.

3.1. Council

(a) Prepares, decides on and adopt an IDP, PMS and Budget Process Plan.

(b) Undertake the overall management and co-ordination of the IDP/PMS/Budget Process which includes ensuring that:

- (i) all relevant actors are appropriately involved;
- (ii) appropriate mechanisms and procedures for public consultation and participation are applied;
- (iii) the planning events are undertaken in accordance with the time schedule;

- (iv) the IDP/PMS/Budget Process is related to the real burning issues in the municipality and that it is a strategic and implementation-oriented process; and
- (iv) the sector planning requirements are satisfied.

3.2. Ward Councillors

Councillors are the major link between the municipal government and the residents. As such, their role is to:

- (a) Link the IDP, PMS and Budget process to their constituencies and / or wards;
- (b) Be responsible for organizing public consultation and participation;
- (c) Ensure the annual business plans and municipal budget are linked to and based on the IDP.

3.3. Municipal Manager

As head of administration the municipal manager is responsible and accountable for the implementation of the municipality's IDP, and the monitoring of progress with implementation of the plan. He is also the responsible person for championing the Integrated Development Planning and Budgeting processes and further delegates some of the functions to the IDP/PMS Manager.

3.4. IDP/PMS/Budget Representative Forum

The IDP/PMS/Budget Representative Forum is the structure which facilitates and co-ordinates participation in the IDP/Budget/PMS Process. The selection of members to the IDP/PMS/Budget Representative Forum needs to be based on a criterion which ensures geographical and social representation. The IDP/PMS/Budget Representative Forum is chaired by a Mayor/ Speaker or a Councilor delegated by Mayor/Speaker

The role of the IDP/PMS/Budget Representative Forum is to—

- represent the interests of the constituents in the IDP, PMS and Budget process;
- forms a structured link between the municipality and representatives of the public;
- ensure communication between all the stakeholder representatives including the municipality;
- provide an organizational mechanism for discussion, negotiation and decision making between the stakeholders including municipal governance;
- integrate and prioritize issues, strategies, projects and programmes and identify budget requirements; and
- monitor the performance of the planning and implementation process.

Composition:

- all Councillors
- the Chairperson and one selected representative of each of the organized structures or associations within the community;
- the officials who serve in the Steering Committee;
- Sector departments
- Ward committees and Community Development Workers

3.5. Technical and Political IDP /PMS /Budget Steering Committee

The Political IDP/PMS/Budget Steering Committee is a political working team chaired by the Mayor /Speaker or his delegated representative. The Committee, amongst other issues, considers the agenda items to be discussed in the IDP/PMS/Budget Rep Forum. The Political Steering Committee consist of the Mayor/Speaker, Municipal Manager, Senior Management and all Councilors

Technical IDP/PMS/Budget Steering Committee is a technical working team chaired by the Municipal Manager or his delegated representative; consisting of the s56 managers and section heads. The committee is responsible for—

- Ensuring a smooth compilation and implementation of the IDP.
- Facilitating the terms of reference for the various planning activities; commissions studies necessary for the compilation of the IDP;
- Processing and documenting inputs from the public concerning IDP and Budget
- Processing, summarizing and documenting outputs;
- Making content recommendations;
- Facilitating control mechanisms regarding the effective and efficient implementation, monitoring and amendment of the IDP;
- Ensuring the co-ordination and integration of sectoral plans and projects; and
- Ensuring that the municipal budget is in line with the IDP.

4. COMMUNITY PARTICIPATION

One of the main features of the integrated development planning, performance management and budgeting process is the involvement of community and stakeholder organizations in the process. Participation of affected and interested parties is obligatory in the IDP development and review

processes (Chapter 4 of the Municipal Systems Act). This is to ensure that the IDP addresses the real issues that are experienced by the citizens of a municipality.

The municipality reaches the community through:

- Roadshows/Mayoral visits
- Ward Based Planning
- Social networks
- Loudhailer
- Notice boards
- Local News paper
- Dissemination of the information in libraries

The IGR is also a platform where the involvement and participation of government sectors will be ensured in order to strengthen integration of programmes.

The office of the Mayor/Speaker also facilitates programmes that include working with:

- Community Based Organizations
- Non -Government Organizations
- Community Development Workers
- Ward Committees
- and other organized structures within the community

5. PROCEDURES FOR ALIGNMENT

The preparation of the IDP/PMS/Budget Process Plan is informed by the engagements the municipality had with Sarah Baartman District Municipality as prescribed in section 27(1) of the Municipal Systems Act; that the District Municipality must after following consultative processes with the local municipalities within its area, adopt a framework that will bind both the district and the local municipality within the area of the district.

National sector and provincial sector legislation contains various kinds of requirements for municipalities to undertake planning. National and provincial requirements and planning documents are to be considered by the municipality during the review process. The municipality must also include all the planning documents that have been approved by Council or other strategies that might be relevant to the IDP review process, as accompanying documents to the IDP. BCRM has identified a number of projects as part of IDP that relates to policies, strategies and plans.

The Draft IDP Review and Budget will be tabled to council by March 2021 and will be advertised for public comment for a period of 21 days. The final draft reviewed IDP and MTREF Budget of Blue Crane Route Municipality will be tabled to Council by May 2021.

The IDP review process will follow the following phases:

- PHASE 0 - PREPARATION / PRE-PLANNING
- PHASE 1 - ANALYSIS
- PHASE 2 - STRATEGIES
- PHASE 3 - PROJECTS
- PHASE 4 - INTEGRATION
- PHASE 5 - APPROVAL

The table below gives further details on the above phases:

ACTION PROGRAMME	
Phase 0: Pre-Planning Phase	
<ul style="list-style-type: none"> • Adopt IDP, PMS & Budget Process Plan • Advertise the process for comments • Resuscitate IDP, PMS and Budget Steering Committees, Rep Forum and IGR • Submit the process plan to Council for approval • Adjustment Budget roll-overs 	August 2020
Phase 1: Analysis Phase	
<ul style="list-style-type: none"> • Analyze the current situation on service standards/ gaps/ backlogs/ resources. • Ward consultation /Mayoral Visit 	September 2020 – November 2020
Phase 2: Strategies Phase	
<ul style="list-style-type: none"> • Formulate solutions to address the problems. • Revisit the 5 Year Strategic Plan: <ul style="list-style-type: none"> -confirm vision, mission and values -refine objectives, strategies and KPI -set targets • Request inputs from sector depts Plans • Budget & Performance Mid-year Assessment, Sec72 report – Provincial Treasury • Approve 2020/21 Adjustment & Adjustment Budget, including a unauthorised expenditure of previous year 	December 2020 - February 2021

Phase 3: Projects Phase	
<ul style="list-style-type: none"> • Project prioritization 	February 2021 – March 2021
Phase 4: Integration Phase	
<ul style="list-style-type: none"> • Integration of programs and projects • Consideration of sector plans requirements and guidelines • IDP/Budget Benchmark Engagement – Provincial Treasury 	March 2021-April 2021
Phase 5: Approval Phase	
<ul style="list-style-type: none"> • Draft IDP, Budget and SDBIP to be tabled by Council before end of March • Submission to MEC CoGTA within 10 days of approval / Provincial & National Treasury • Advertise for public comment • IDP/Budget Road-shows: April / May • Incorporate relevant inputs • Adoption of final IDP and Budget before end of May • Submission to MEC CoGTA / PT and NT • Publish IDP and Budget within 14 days 	March 2021- May 2021

6. CONCLUSION

Blue Crane Route Municipality's focus areas of 2021/2022 IDP, Budget and PMS will therefore be:

- Alignment with national and provincial policies, District municipality, provincial and national government planning and budgeting.
- Financial Sustainability and revenue enhancement, and
- Reviewing of objectives, strategies and projects addressing cross dimensional and sector specific issues.

7. EXTRACT OF COUNCIL RESOLUTION

In the Council meeting held on 25 August 2020, Blue Crane Route Municipal Council took the following resolution:

1. That IDP/PMS/ Budget Process 2021/2022 be adopted.

B Manxoweni, the Mayor /Speaker and Thabiso Klaas, the Municipal Manager of the Blue Crane Route Municipality hereby declare that the above is a true copy of the resolution taken at a Special Council Meeting held on 25 August 2020.



MR. B MANXOWENI
MAYOR/SPEAKER



MR T KLAAS
MUNICIPAL MANAGER